Campus Carry Policy
for
University of Houston-Victoria
June 13, 2015

• On June 13, 2015, Governor Greg Abbott signed into law Texas Senate Bill No. 11 (S.B. 11), popularly known as the “campus carry law”. S.B. 11 amends Texas Government Code §411.2031 to allow carrying of handguns by license holders on the campuses of certain institutions of higher education, including the University of Houston-Victoria.
The Bill authorizes a license holder to carry a concealed handgun on or about the license holder's person while the license holder is on the campus of an institution of higher education or private or independent institution of higher education in this state.
Open carrying of handguns is still prohibited at **ALL** institutions of higher education.
SENATE BILL 11 (effective dates)

• Took effect **August 1, 2016**, for public four-year universities.

• Took effect August 1, 2017, for public junior colleges.
SENATE BILL 11 and Higher Education

States the president of an institution of higher education shall establish reasonable rules, regulations, or other provisions regarding the carrying of concealed handguns by license holders on the campus or on specific premises located on the campus.
SENATE BILL 11 and Higher Education (cont.)

• Requires universities to submit a report by Sept. 2 in even numbered years to legislative oversight committees describing its rules under this section.

• Prevents universities or its officers from being held liable for damages caused by a person authorized to carry a concealed handgun.
SENATE BILL 11 – Campus Requirements

• Prohibits a university from restricting the carrying of a handgun in a person’s car if that person holds a concealed handgun license.

• Requires that handgun prohibited areas, referred to as Exclusion Zones in the UHV Campus Carry Policy, are designated by “notices” or “30.06 signs” which indicate that the carrying of a handgun within the area is prohibited.
No Longer a CHL...

Texas CHL
(Concealed Handgun License)

is now called

Texas LTC
(License To Carry)
LTC Requirements

• LTC holders must meet state requirements regarding:
  ➢ Age, criminal history, mental health, etc.

• Must successfully complete:
  ➢ Background investigation and a required course of training.

More information: Texas Department of Public Safety Handgun Licensing
License to Carry (LTC) Statistics

Let’s look at the numbers regarding LTC.

<table>
<thead>
<tr>
<th>CATEGORY</th>
<th>RESULT</th>
</tr>
</thead>
<tbody>
<tr>
<td>2015 Projected Texas Population:</td>
<td>27,695,284</td>
</tr>
<tr>
<td>Total # of current LTC Holders:</td>
<td>825,957</td>
</tr>
<tr>
<td>% of TX Citizens with LTC:</td>
<td>3%</td>
</tr>
<tr>
<td>Total # of Commissioned Police Officers in TX:</td>
<td>82,000</td>
</tr>
<tr>
<td>Ratio of TX LTC holders to Commissioned TX PO’s:</td>
<td>10 to 1</td>
</tr>
</tbody>
</table>

Source for Texas population: Texas Department of Health Services website 10/29/2015.
Source for number of current LTC holders: as of 12/31/2014, Texas Department of Public Safety Website 10/29/2015.
### UH Main Campus

<table>
<thead>
<tr>
<th>Category</th>
<th>Result</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total # of UH Students:</td>
<td>42,738</td>
</tr>
<tr>
<td>Total # of UH Faculty/Staff:</td>
<td>6,987</td>
</tr>
<tr>
<td>Total UH Population:</td>
<td>49,725</td>
</tr>
<tr>
<td># of Students OVER 21 YOA**:</td>
<td>37,909</td>
</tr>
<tr>
<td>Estimated # of Students who are Military Veterans:</td>
<td>1,800</td>
</tr>
<tr>
<td># of UH Students Eligible for LTC Based on Age/Veteran Status‡:</td>
<td>39,709</td>
</tr>
<tr>
<td>POTENTIAL # UH Fac/Stf/Stu w/LTC compared to 3% of TX Citizens¥:</td>
<td>1,401</td>
</tr>
<tr>
<td>Ratio of POTENTIAL UH CHL Holders to UHPD officers:</td>
<td>28 to 1</td>
</tr>
</tbody>
</table>

Sources:
- 12th class day head count provided by the UH Dean of Students Office
- UH Institutional Research and Information Management
- UH Office of Veteran Services. Military Veteran is a Protected Status.
- Due to the inability to separate military veterans less than 21 YOA, this total potentially counts a veteran over 21 twice.
- Sum of all Faculty/Staff/Students; assumes ALL Faculty & Staff are over 21.
### UHV Campus

<table>
<thead>
<tr>
<th>Category</th>
<th>Result</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total # of UHV Students*</td>
<td>4,407</td>
</tr>
<tr>
<td>Total # of UHV Faculty/Staff*</td>
<td>441</td>
</tr>
<tr>
<td>Total UHV Population</td>
<td>4,848</td>
</tr>
<tr>
<td># of Students OVER 21 YOA*</td>
<td>3,773</td>
</tr>
<tr>
<td># of UHV Students who are Military Veterans†</td>
<td>108</td>
</tr>
<tr>
<td># of UHV Students Eligible for LTC Based on Age/Veteran Status‡</td>
<td>3,881</td>
</tr>
<tr>
<td>POTENTIAL # UHV Fac/Stf/Stu w/LTC compared to 3% of TX Citizens¥</td>
<td>130</td>
</tr>
<tr>
<td>Ratio of POTENTIAL UHV CHL Holders to UHPD officers:</td>
<td>65 to 1</td>
</tr>
</tbody>
</table>

**Sources:**
- Data provided by the UHV Office of the Provost.
- Due to the inability to separate military veterans less than 21 YOA, this total potentially counts a veteran over 21 twice.
- Sum of all Faculty/Staff/Students; assumes ALL Faculty & Staff are over 21.
- Does not include Fire Marshal/Risk Manager Stuart Sherman who is also a licensed Peace Officer with UHPD.
2014 Criminal Convictions
LTC Holders vs. Texas Population

Total Convictions in Texas: 50,869

LTC Holder Convictions: 158

LTC Holder % of Total Convictions: 0.3106%

While LTC Holders represent 3% of the population, they represented only 0.3% of total convictions.
SENATE BILL 11- Campus Implications

• After consulting with students, staff, and faculty, the President and the Board of Regents have established rules regarding the carrying of concealed handguns by license holders on campus.

• The University **MAY NOT** establish rules that generally prohibit license holders from carrying concealed handguns.
Campus Carry

• The adopted Campus Carry Policy for UHV is published online at:

  uhv.edu/police/campus-carry
Policy: PURPOSE AND SCOPE

The purpose of this policy is to inform faculty, staff, students, and visitors of the rules regarding the carrying of concealed handguns on campus by those individuals licensed to carry a handgun and to address the health, safety, and welfare of the campus community.
Policy: PURPOSE AND SCOPE (cont.)

- Only a licensed person may carry weapons designated under Subchapter H of Chapter 411 of the Government Code; any other weapons are expressly prohibited.

- Individuals who do not possess a valid license to carry a handgun currently are and will continue to be prohibited from carrying handguns on campus.
CAMPUS CARRY POLICY

• This policy is designed to be compliant with S.B. 11 and to address the health, safety, and welfare of the campus community.
• The policy was written after ample consideration of input from campus constituencies regarding a number of factors, including the nature of the student population, specific safety considerations, and the uniqueness of the campus environment.
Applicability

This policy applies to all students, faculty, staff, and visitors of the University, except for law enforcement officers commissioned by the Texas Commission on Law Enforcement.
DEFINITIONS

• **Handgun**: Any firearm that is designed, made, or adapted to be fired with one hand.

• **Open Carry**: Visible possession of a handgun in public.

• **Concealed Handgun**: A handgun, the presence of which is not openly discernible to the ordinary observation of a reasonable person.
DEFINITIONS (Exclusion Zones)

**Exclusion Zone** is an area of campus, building, or room in which the possession of handguns is prohibited as provided in Campus Carry Appendix 1. Each area restriction requires that notice be given to license holders as specified under [Texas Penal Code §30.06](https://www.texaslegis.gov/Legislation/ViewSections?SectionId=cts..30.06).
Definitions: Handgun Storage On Campus

Secure Storage Area: An area designated by the University for storage of handguns belonging to the faculty, staff, students, and visitors of the University community.

– There will not be a secure storage area provided at the UHV campus.
DEFINITION of License to Carry a Handgun

License to Carry a Handgun: A License to Carry a Handgun (LTC) issued by the Texas Department of Public Safety (TXDPS), under Texas Government Code Chapter 411, Subchapter H.

➢ Also includes valid Concealed Handgun Licenses issued by the TXDPS, as well as licenses from other states, the validity of which is recognized by the State of Texas.
Definition: Disciplinary Action & Retention Holster

- **Disciplinary Action**: Sanctions by the University, up to and including removal, probation, suspension, dismissal, and termination.

- **Retention Holster**: A holster with at least one retention feature or device.
Definition: Grievance & Significant Risk

• **Grievance**: Pursuant to University policies and procedures, a formal expression of disagreement or dissatisfaction with employee-related, residential, academic, or instructional matters.

• **Significant Risk**: A high probability of harm, not just a slightly increased, speculative, or remote risk.
Definition: Substantial Harm

Substantial Harm: A serious injury or death to a person or persons, or destruction of valuable property.
Definition: SUPPORTING POLICY INFORMATION

• The primary responsibility for enforcement of this policy lies with UHPD.

• Disputes, concerns, or reports of policy violation should be communicated immediately to UHPD, which will enforce both Texas law and UHV policy as appropriate.
BE AWARE

LTC holders must intentionally reveal the handgun in plain view to be considered a violation of UHV Campus Carry Policy or a potential criminal offense.
If you see a handgun on campus:

• **Do not confront the individual(s)!:**
  - Be a good witness
  - Avoid escalating the situation

• **Contact UHPD immediately!:**
  - 911 or 361-570-HELP
What the Police need to know

• When reporting a crime/suspicious person we need the following:
  ➢ Specific location(s)
  ➢ Type of incident
  ➢ Description of person(s) / suspect(s) / vehicle / weapon
    ➢ Think *TOP DOWN*: race/gender/clothing/other unique attributes
    ➢ *Example*: I was at the University North building when a white male threatened me. He had a long blond ponytail, was carrying a blue backpack, wearing a black short sleeve shirt, khaki shorts, and white tennis shoes. He left walking southbound on Ben Wilson.
  ➢ If safe to do so, take a photo with your cell phone

Remember, **WE CAN’T HELP IF WE DON’T KNOW**
PROCEDURES

• Failure to comply with any of the following procedures may result in Disciplinary Action.

• A holder of an LTC may carry a concealed handgun on or about his or her person on the University of Houston Victoria campus and in buildings, except in Exclusion Zones.

• Handguns must be carried in a retention holster that covers the trigger.
PROCEDURES for LTC Holders

• It is the responsibility of the holder of the LTC to conceal any handgun so that it is not partially or wholly visible to another person.

• Persons who do not hold a valid LTC are prohibited from carrying a concealed weapon on campus or in buildings.
What you SHOULD SEE!

- NO Handguns in sight!
Handguns should not be visible at any time.
PROCEDURES for LTC Holders (cont.)

When not carried on or about a person, handguns must be in a Secure Storage Area, locked compartment of a locked vehicle, or a gun safe meeting requirements set out in Appendix 2 (Gun Safe Criteria), unless otherwise specified.
Procedures for Faculty and Staff

• Faculty and staff **may not** store handguns overnight on University property, unless stored in Secure Storage Area.

• Temporary storage in a gun safe meeting requirements set out in Appendix 2 of the UHV Campus Carry Policy is permitted.

• Moreover, if an employee uses a University leased or owned vehicle, temporary storage in a locked compartment of the vehicle that restricts access by others is permissible.
PROCEDURES for Faculty and Staff (cont.)

• Unless an employee is required to carry a firearm as part of the employee’s specific job duties, any possession or use of a firearm by the employee is not considered to be within the scope of employment with the University.

• As such, any employee who chooses to use a firearm is acting in the employee’s individual capacity and not as an agent of the University.
In other words...

• An employee w/a LTC may carry a concealed handgun into his or her work space, unless the location is prohibited by law or policy.

• An employee is not authorized to use a weapon in course or scope of duties.
  – Carrying is a personal decision & is not on behalf of the University.

• The employee accepts personal liability for any injury or damage resulting from the use of their handgun.
PROCEDURES: Alcohol and Off-Campus Travel

• **Alcohol:** Possessing a weapon on campus while intoxicated is prohibited.

• **Off-Campus Travel:** University-led groups travelling off campus may exclude handguns to fulfill legal or contractual obligations or to allow a group to travel in a gun-restricted area.
Procedures: Open Carry and Intentional Reveal

- **Open Carry**: The carrying of an unconcealed handgun on campus is restricted to authorized members of the UHPD, other law enforcement officers and other persons who may be designated by appropriate law enforcement authorities.

- **Intentional Reveal**: Intentionally revealing a handgun on campus is prohibited. Any such incident will be grounds for Disciplinary Action.
Inquiry of LTC or Carrying Status by University Employees: Employees of the University, with the exception of members of UHPD, shall not inquire as to whether any person is carrying a concealed weapon or possesses an LTC.
The declaration of handgun possession or LTC status may be considered a threat under some circumstances. See MAPP 02.08.01 for more information about responses to threats.
Weapon Discharge

The discharge of a weapon intentionally or unintentionally anywhere on campus by any person may be grounds for **Disciplinary Action**.
Other Weapons

All other weapons are strictly prohibited for students, faculty, staff, and visitors, including long guns, knives with blades longer than 5.5 inches, brass knuckles, clubs, and explosives. Their possession on campus is grounds for immediate Disciplinary Action.
Procedures: Exclusion Zones

• **Establishment of Exclusion Zones**: The Campus Safety Committee will review applications to establish, modify or eliminate gun exclusion zones based on an application by a University unit.

• The application must contain the exact zone to be excluded, a rationale for the exclusion based on the exclusion zone criteria, and a plan for where required signs are to be placed.
Procedures for Seeking an Exclusion

If an exclusion is sought based on the “assigned employee office” criteria in section V.K. of this policy, the application must include a complete description of the Significant Risk of Substantial Harm due to a negligent discharge.
EXCLUSION ZONES PROCEDURES

• The application also must specify the alternate location where meetings may take place that are not subject to an exclusion.

• The committee may modify the proposal on the basis of feasibility of implementation.
Exclusion Zones
Amendments

The Campus Safety Committee will suggest amendments to the list of Exclusion Zones, including recommendations to add or remove areas from the list.
These recommendations will be taken to the UHV President who will determine whether a building or area should be added to or removed from the list.
Exclusion Zones Criteria

In order to establish the proper exclusion zones, the University consulted with its students, staff, and faculty regarding the nature of the student population, as well as the specific safety considerations and uniqueness of the campus environment, including but not limited to, mental health counseling, health-related clinical facilities, grievances, and disciplinary hearings (including allegations under Title IX of the Education Amendments of 1972, etc.), sporting and interscholastic events, campus programs for minors, university housing, and polling places.
Exclusion Zones – Criteria and Procedures

The University also analyzed statutes under Texas and Federal law to determine, by analogy, which areas on campus would be proper exclusion zones. Accordingly, criteria for establishment of an exclusion zone may include, but is not limited to, the following:

Children’s Events, Programs and Services

• Locations Used for Pre-K-12 Activities / Camps
• UHV buildings used for children’s camps or specialty camps such as Robotics, Education, Physics and Math camps.
• UIL Events
List of Exclusion Zones

Grievance and Disciplinary Hearings

• Offices of the Deans of UHV Schools, including Arts & Sciences, Business Administration, and Education, Health Professions, & Human Development

• Grievance and Disciplinary Hearing Rooms (temporary exclusion for rooms used for grievance and disciplinary hearings)

Health and Counseling Services

• UHV Counseling Center

• The School of Education, Health Professions, & Human Development’s Counselor Education Program’s Counseling Lab
Exclusion Zones (cont.)

Science Laboratories and Classrooms
• UHV Laboratory Classrooms
• Plant Lab

Residence Halls
• All UHV Dormitories other than Jaguar Court (2605 Houston Hwy, Victoria, TX)
More Exclusion Zones

Competitive Sporting Events

- **UHV Soccer Field**
- **Public Baseball Fields and Golf Courses** where UHV sporting events occur. Signage may not be displayed at all public venues. Mobile signage will be used when this is the case. The mobile signage will be displayed no earlier than one hour before the scheduled start time of the event and for no more than one hour after the event has concluded.
Exclusion Zones and the UHV Campus Carry Policy

• All buildings were reviewed regarding Exclusion Zones under the UHV Campus Carry policy.

• A complete list of UHV Campus Carry Exclusion Zones is located in Appendix 1 of the UHV Campus Carry Policy.
Reporting

• **Reporting Violations of this Policy**: Any violations of this policy should be reported to UHPD. UHPD shall maintain a list of all handgun-related incidents and provide an annual report to the President.

• **Reporting to Texas Legislature**: In even numbered years by September 1, the University will submit a copy of its policy along with the justification used for development of the policy.
Effective Notice

• The UH Office of General Counsel is working with the Harris County District Attorney’s Office to determine the best possible way to provide notice of UH System Exclusion Zones.
• Once a final determination is made, it will be shared with the entire UH Community.
• ALL notices must be placed in a manner that is clearly visible to the public.
Frequently Asked Questions

To find answers to some of the most common questions associated with campus carry please visit the Frequently Asked Questions page at:

uhv.edu/police/campus-carry
Seeking more...

- Was your question not listed?
- Do you still have concerns?
- Would you like to schedule a training class?

Please contact
UHPD Sgt. Travis Gundelach

[gundelacht@uhv.edu]
REFERENCES

• Texas Government Code Chapter 411, Subchapter H
• Texas Penal Code § 30.06
• Texas Penal Code § 46.03
• Texas Penal Code § 46.035
• Texas Senate Bill No. 11 (S.B. 11)
• Texas Senate Bill No. 273 (S.B. 273)
• UH MAPP 07.01.05